REPORT TO THE SECRETARY ON THE ACQUIESCENCE
OF THIS GOVERNMENT IN THE MURDER OF THE JEWS.

One of the greatest crimes in history, the slaughter of the Jewish people in Europe, is continuing unabated.

This Government has for a long time maintained that its policy is to work out programs to save those Jews of Europe who could be saved.

I am convinced on the basis of the information which is available to me that certain officials in our State Department, which is charged with carrying out this policy, have been guilty not only of gross procrastination and wilful failure to act, but even of wilful attempts to prevent action from being taken to rescue Jews from Hitler.

I fully recognize the gravemess of this statement and I make it only after having most carefully weighed the shocking facts which have come to my attention during the last several months.

Unless remedial steps of a drastic nature are taken, and taken immediately, I am certain that no effective action will be taken by this Government to prevent the complete extermination of the Jews in German controlled Europe, and that this Government will have to share for all time responsibility for this extermination.

The tragic history of this Government's handling of this matter reveals that certain State Department officials are guilty of the following:
(1) They have not only failed to use the Governmental machinery at their disposal to rescue Jews from Hitler, but have even gone so far as to use this Governmental machinery to prevent the rescue of these Jews.

(2) They have not only failed to cooperate with private organizations in the efforts of these organizations to work out individual programs of their own, but have taken steps designed to prevent these programs from being put into effect.

(3) They not only have failed to facilitate the obtaining of information concerning Hitler's plans to exterminate the Jews of Europe but in their official capacity have gone so far as to surreptitiously attempt to stop the obtaining of information concerning the murder of the Jewish population of Europe.

(4) They have tried to cover up their guilt by:

(a) concealment and misrepresentation;

(b) the giving of false and misleading explanations for their failures to act and their attempts to prevent action;

(c) the issuance of false and misleading statements concerning the "action" which they have taken to date.

Although only part of the facts relating to the activities of the State Department in this field are available to us, sufficient facts have come to my attention from various sources during the last several months to fully support the conclusions at which I have arrived.

(1) State Department officials have not only failed to use the Governmental machinery at their disposal to rescue the Jews from Hitler, but have even gone so far as to use this Governmental machinery to prevent the rescue of these Jews.

The public record, let alone the facts which have not
yet been made public, reveals the gross procrastination and
ful failure to act of those officials actively representing
his Government in this field.

(a) A long time has passed since it became clear that
iter was determined to carry out a policy of exterminating the
ews in Europe.

(b) Over a year has elapsed since this Government and
her members of the United Nations publicly acknowledged and de-
cused this policy of extermination; and since the President gav
ssurances that the United States would make every effort togethe
ith the United Nations to save those who could be saved.

(c) Despite the fact that time is most precious in
this matter, State Department officials have been kicking the
matter around for over a year without producing results; giving
all sorts of excuses for delays upon delays; advancing no specific
proposals designed to rescue Jews, at the same time proposing that
the whole refugee problem be "explored" by this Government and
lternational Committees. While the State Department has been
thus "exploring" the whole refugee problem, without distinguishing
between those who are in imminent danger of death and those who
are not, hundreds of thousands of Jews have been allowed to perish.

As early as August 1942 a message from the Secretary of the
World Jewish Congress in Switzerland (Riegner), transmitted
through the British Foreign Office, reported that Hitler had
under consideration a plan to exterminate all Jews in German con-
trolled Europe. By November 1942 sufficient evidence had been
received, including substantial documentary evidence transmitted
through our Legation in Switzerland, to confirm that Hitler had
actually adopted and was carrying out his plan to exterminate the
Jews. Sumner Welles accordingly authorized the Jewish organiza-
tions to make the facts public.

Thereupon, the Jewish organizations took the necessary steps
to bring the shocking facts to the attention of the public through
mass meetings, etc., and to elicit public support for governmental
action. On December 17, 1942, a joint statement of the United Stat
and the European members of the United Nations was issued calling
attention to and denouncing the fact that Hitler was carrying into
effect his oft-repeated intention to exterminate the Jewish people.
in Europe.

Since the time when this Government knew that the Jews were being murdered, our State Department has failed to take any positive steps reasonably calculated to save any of these people. Although State has used the devices of setting up inter-governmental organizations to survey the whole refugee problem, and calling conferences such as the Bermuda Conference to explore the whole refugee problem, making it appear that positive action could be expected, in fact nothing has been accomplished.

Before the outcome of the Bermuda Conference, which was held in April 1943, was made public, Senator Langer prophetically stated in an address in the Senate on October 6, 1943:

"As yet we have had no report from the Bermuda Refugee Conference. With the best good will in the world and with all latitude that could and should be accorded to diplomatic negotiations in time of war, I may be permitted to voice the bitter suspicion that the absence of a report indicates only one thing -- the lack of action.

"Probably in all 5703 years, Jews have hardly had a time as tragic and hopeless as the one which they are undergoing now. One of the most tragic factors about the situation is that while singled out for suffering and martyrdom by their enemies, they seem to have been forgotten by the nations which claim to fight for the cause of humanity. We should remember the Jewish slaughterhouse of Europe and ask what is being done -- and I emphasize the word 'done' -- to get some of these suffering human beings out of the slaughter while yet alive.

"* * * Perhaps it would be necessary to introduce a formal resolution or to ask the Secretary of State to report to an appropriate congressional committee on the steps being taken in this connection. Normally it would have been the job of the Government to show itself alert to this tragedy; but when a government neglects a duty it is the job of the legislature in a democracy to remind it of that duty. * * * It is not important who voices a call for action, and it is not important what procedure is being used in
"He discloses some of the things that happened at the so-called Bermuda Conference. He thought he was telling us something heretofore unknown and secret. What happened at the Bermuda Conference could not be kept executive. All the recommendations and findings of the Bermuda Conference were made known to the Intergovernmental Committee on Refugees in existence since the Evian Conference on Refugees in 1938 and which has been functioning all this time in London. How much has that committee accomplished in the years of its being. It will be remembered that the Intergovernmental Committee functions through an executive committee composed of six countries, the United States, the United Kingdoms, the Netherlands, France, Brazil, and Argentina. True, no report of the Bermuda Conference was made public. But a strangely ironical fact will be noted in the presence of Argentina on this most trusted of committees, Argentina that provoked the official reprimand of President Roosevelt by its banning of the Jewish Press, and within whose borders Nazi propagandists and falangists now enjoy a Roman holiday. I contend that by the very nature of its composition the Intergovernmental Committee on Refugees cannot function successfully as the instrumentality to rescue the Jewish people of Europe. The benefits to be derived from the Bermuda Conference like those of the previous Evian Conference can fit into a tiny capsule."

One of the best summaries of the whole situation is contained in one sentence of a report submitted on December 20, 1943, by the Committee on Foreign Relations of the Senate, recommending the passage of a Resolution (S.R. 203) favoring the appointment of a commission to formulate plans to save the Jews of Europe from extinction by Nazi Germany. The Committee stated:
"We have talked; we have sympathized; we have expressed our horror; the time to act is long past due."

The Senate Resolution had been introduced by Senator Guy M. Gillette in behalf of himself and eleven colleagues, Senators Taft, Thomas, Radcliffe, Murray, Johnson, Guffey, Ferguson, Clark, Van Nuyts, Downey, and Ellender.

The House Resolutions (H.R.'s 350 and 352), identical with the Senate Resolution, were introduced by Representatives Baldwin and Rogers.

The most glaring example of the use of the machinery of this Government to actually prevent the rescue of Jews is the administrative restrictions which have been placed upon the granting of visas to the United States. In the note which the State Department sent to the British on February 25, 1943 it was stated:

"Since the entry of the United States into the war there have been no new restrictions placed by the Government of the United States upon the number of aliens of any nationality permitted to proceed to this country under existing laws, except for the more intensive examination of aliens required for security reasons."  (Underscoring supplied)

The exception "for security reasons" mentioned in this note is the joker. Under the pretext of security reasons so many difficulties have been placed in the way of refugees obtaining visas that it is no wonder that the admission of refugees to this country does not come anywhere near the quota, despite Long's statement designed to create the impression to the contrary. The following administrative restrictions which have been applied to the issuance of visas since the beginning of the war are typical.
(a) Many applications for visas have been denied on the grounds that the applicants have close relatives in Axis controlled Europe. The theory of this is that the enemy could be able to put pressure on the applicant as a result of the fact that the enemy has the power of life or death over his immediate family.

(b) Another restriction greatly increases the red tape and delay involved in getting the visa and requires among other things two affidavits of support and sponsorship to be furnished with each application for a visa. To each affidavit of support and sponsorship there must be attached two letters of reference from two reputable American citizens.

If anyone were to attempt to work out a set of restrictions specifically designed to prevent Jewish refugees from entering this country it is difficult to conceive how more effective restrictions could have been imposed than have already been imposed on grounds of "security".

It is obvious of course that these restrictions are not essential for security reasons. Thus refugees upon arriving in this country could be placed in internment camps similar to those used for the Japanese on the West Coast and released only after a satisfactory investigation. Furthermore, even if we took these refugees and treated them as prisoners of war it would be better than letting them die.

Representative Dickstein stated in the House on December 16:

"If we consider the fact that the average admission would then be at the rate of less than 50,000 per year, it is clear that the organs of our Government have not done their duty. The existing quotas call for the admission of more than 150,000 every year, so that if the quotas themselves had been filled there would have been a total of one-half million and not 500,000..."
during the period mentioned.

"But that is not the whole story. There was no effort of any kind made to save from death many of the refugees who could have been saved during the time that transportation lines were available and there was no obstacle to their admission to the United States. But the obstructive policy of our organs of Government, particularly the State Department, which saw fit to hedge itself about with rules and regulations, instead of lifting rules and regulations, brought about a condition so that not even the existing immigration quotas are filled."

Representative Celler stated in the House on June 30:

"Mr. Speaker, nations have declared war on Germany, and the high-ranking officials have issued pious protestations against the Nazi massacre of Jewish victims, but not one of those countries has so far has said they would be willing to accept those refugees either permanently or as visitors, or any of the minority peoples trying to escape the Hitler prison and slaughterhouse.

"Goebbels says: 'The United Nations won't take any Jews, we don't want them. Let's kill them.' And so he and Hitler are arking Europe Judentun.

"Without any change in our immigration statutes we could receive a reasonable number of those who are fortunate enough to escape the Nazi hellhole, receive them as visitors, the immigration quotas notwithstanding. They could be placed in camps or cantonments and held there in such havens until after the war. Private charitable agencies would be willing to pay the entire cost therefor. They would be no expense to the Government whatsoever. These agencies would even pay for transportation by ships to and from his country.

"We house and maintain Nazi prisoners, many of them undoubtedly responsible for Nazi atrocities. We should do no less for the victims of the rage of the Huns."
Again, on December 20, he stated:

"According to Earl C. Harrison, Commissioner of the Immigration and Naturalization Service, not since 1932 have there been over aliens entering the country."
(2) State Department officials have not only failed to cooperate with private organizations in the efforts of these organizations to work out individual programs of their own, but have taken steps designed to prevent these programs from being put into effect.

The best evidence in support of this charge are the facts relating to the proposal of the World Jewish Congress to evacuate thousands of Jews from Rumania and France. The highlights relating to the efforts of State Department officials to prevent this proposal from being put into effect are the following:

(a) On March 13, 1943, a cable was received from the World Jewish Congress representative in London stating that information reaching London indicated the possibility of rescuing Jews provided funds were put at the disposal of the World Jewish Congress representation in Switzerland.

(b) On April 10, 1943, Sumner Welles cabled our Legation in Bern and requested them to get in touch with the World Jewish Congress representative in Switzerland, whom Welles had been informed was in possession of important information regarding the situation of the Jews.

(c) On April 20, 1943, a cable was received from Bern relating to the proposed financial arrangements in connection with the evacuation of the Jews from Rumania and France.

(d) On May 25, 1943, State Department cabled for a clarification of these proposed financial arrangements. This matter was not called to the attention of the Treasury Department at this time.
This whole question of financing the evacuation of the Jews from Rumania and France was first called to the attention of the Treasury Department on June 25, 1943.

A conference was held with the State Department relating to this matter on July 15, 1943.

One day after this conference, on July 16, 1943, the Treasury Department advised the State Department that it was prepared to issue a license in this matter.

The license was not issued until December 13, 1943.

During this five months period between the time that the Treasury stated that it was prepared to issue a license and the time when the license was actually issued, delays and objections of all sorts were forthcoming from officials in the State Department, our Legation in Bern, and finally the British. The real significance of these delays and objections was brought home to the State Department in letters which you sent to Secretary Hull on November 24, 1943, and December 17, 1943, which completely devastated the "excuses" which State Department officials had been advancing. On December 16 you made an appointment to discuss the matter with Secretary Hull on December 20, and then an amazing but understandable thing happened. On December 15, the day after you sent your letter and the day on which you requested an appointment with Secretary Hull, the State Department sent a telegram to the British Foreign Office expressing astonishment with the British point of view and stating that the Department was unable to agree with that point of view (in simple terms, the British point of view referred to by the State Department is that they are apparently prepared to accept the possible -- even probable -- death of thousands of Jews in enemy territory because of "the difficulties of disposing of any considerable number of Jews should they be rescued"). On the same day, the State Department issued a license notwithstanding the fact that the objections of our Legation in Bern were still outstanding and that British disapproval had already been expressed. State Department officials were in such a hurry to issue this license that they not only did not ask the Treasury to draft the license (which would have been the normal procedure) but they drafted the license themselves and issued it without even consulting the Treasury as to its terms. Informal discussions with certain State Department officials have confirmed what is obvious from the above-mentioned facts.
Breckinridge Long knew that his position was so indefensible that he was unwilling to even try to defend it at your pending conference with Secretary Hull on December 20. Accordingly, he took such action as he felt was necessary to "cover up" his previous position in this matter. It is, of course, clear that if we had not made the record against the State Department followed by your request to see Secretary Hull, the action which the State Department officials took on December 19 would either never have been taken at all or would have been delayed so long that any benefits which it might have had would have been lost.

(8) State Department officials not only have failed to facilitate the obtaining of information concerning Hitler's plans to exterminate the Jews of Europe but in their official capacity have gone so far as to surreptitiously attempt to stop the obtaining of information concerning the murder of the Jewish population in Europe.

The evidence supporting this conclusion is so shocking and so tragic that it is difficult to believe.

The facts are as follows:

(a) Sumner Welles as Acting Secretary of State requests confirmation of Hitler's plans to exterminate the Jews. Having already received various reports on the plight of the Jews, on October 5, 1942 Sumner Welles as Acting Secretary of State sent a cable (2314) for the personal attention of Minister Harrison in Bern stating that leaders of the Jewish Congress had received reports from their representatives in Geneva and London to the effect that many thousands of Jews in Eastern Europe were being slaughtered pursuant to a policy embarked upon by the German Government for the complete extermination of the Jews in Europe. Welles added that he was trying to obtain further information from the Vatican but that other than this he was unable to secure confirmation of these stories. He stated that Rabbi Wise believed that information was available to his representatives in Switzerland but that they were in all likelihood fearful of dispatching any such reports through open cables or mail. He then stated that Hugner and Lichtenstein were being requested by Wise to call upon Minister Harrison; and Welles requested Minister Harrison to advise him by telegram of all the evidence and facts which he might secure as a result of conferences with Wise and
State Department receives confirmation and shocking evidence that the extermination was being rapidly and effectively carried out. Pursuant to Welles' cable of October 5 Minister Harrison forwarded documents from Riegner confirming the fact of extermination of the Jews (in November 1942), and in a cable of January 1943 (482) relayed a message from Riegner and Lichtheim which Harrison stated was for the information of the Under Secretary of State (and was to be transmitted to Rabbi Stephen Wise if the Under Secretary should so determine). This message described a horrible situation concerning the plight of Jews in Europe. It reported mass executions of Jews in Poland; according to one source 6,000 Jews were being killed daily; the Jews were required before execution to strip themselves of all their clothing which was then sent to Germany; the remaining Jews in Poland were confined to ghettos, etc.; in Germany deportations were continuing; many Jews were in hiding and there had been many cases of suicide; Jews were being deprived of rationed foodstuffs; no Jews would be left in Prague or Berlin by the end of March, etc.; and in Leningrad 120,000 Jews were deported to Transnistria; about 60,000 had already died and the remaining 70,000 were starving; living conditions were indescribable; Jews were deprived of all their money, foodstuffs and possessions; they were housed in deserted cellars, and occasionally twenty to thirty people slept on the floor of one unheated room; disease was prevalent, particularly fever; urgent assistance was needed.

(c) Sumner Welles furnishes this information to the Jewish organizations. Sumner Welles furnished the documents received in November to the Jewish organizations in the United States and authorized them to make the facts public. On February 9, 1943 Welles forwarded the horrible message contained in cable 482 of January 21 to Rabbi Stephen Wise. In his letter of February 9 Welles stated that he was pleased to be of assistance in this matter.

Immediately upon the receipt of this message, the Jewish organizations arranged for a public mass meeting at Madison Square Garden in a further effort to obtain effective action.

(d) Certain State Department officials surreptitiously attempt to stop this Government from obtaining further information.
we risk the possibility that steps would necessarily be taken by
the neutral countries to curtail or forbid our means of communica-
tion for confidential official matter.

Hull (SW)"

Although this cable on its face is most innocent and in-
nocuous, when read together with the previous cables I am forced
to conclude it is nothing less than an attempted suppression of
information requested by this Government concerning the murder of
Jews by Hitler.

Although this cable was signed for Hull by "SW" (Sumner
Welles) it is significant that there is not a word in the cable
that would even suggest to the person signing it that it was de-
signed to countermand the Department's specific requests for in-
formation on Hitler's plans to exterminate the Jews. The cable
appeared to be a normal routine message which a busy official
would sign without question.

I have been informed that the initialled file copy of
the cable bears the initials of Atherton and Dunn as well as of
Durbrow and Hickerson.

(c) Thereafter Sumner Welles again requested our Legati
on April 10, 1943 (cable 877) for information, apparently not real-
izing that in cable 354 (to which he did not refer) Harrison had
been instructed to cease forwarding reports of this character. Har-
rison replied on April 20 (cable 2410) and indicated that he was
in a most confused state of mind as a result of the conflicting
instructions he had received. Among other things he stated: "May I suggest that messages of this character should not (repeat not) be subjected to the restriction imposed by your 354, February 10, and that I be permitted to transmit messages from R more particularly in view of the helpful information which they may frequently contain?"

The fact that cable 354 is not the innocent and routine cable that it appears to be on its face is further highlighted by the efforts of State Department officials to prevent this Department from obtaining the cable and learning its true significance.

The facts relating to this attempted concealment are as follows:

(i) Several men in our department had requested State department officials for a copy of the cable of February 10 354). We had been advised that it was a department communication; a strictly political communication, which had nothing to do with economic matters; that it had only had a very limited distribution within the Department, the only one having anything to do with it being the European Division, the Political Adviser and Sumner Welles; and that a copy could not be furnished to the Treasury.

(ii) At the conference in Secretary Hull's office on December 20 in the presence of Rockefeller Long you asked Secretary Hull for a copy of cable 354, which you were told would be furnished to you.

(iii) By note to you of December 20, Rockefeller Long, enclosed a paraphrase of cable 354. This paraphrase of cable 354 specifically omitted any reference to cable 46 of January 21 -- thus destroying the only tangible clue to the true meaning of the message.

(iv) You would never have learned the true meaning of cable 354 had it not been for the fact that one of the men in my office whom I had asked to obtain all the facts on this mat-
ter for me had previously called one of the men in another Division of the State Department and requested permission to see the cable. In view of the Treasury interest in this matter this State Department representative obtained cable 254 and the cable of January 31 to which it referred and showed these cables to my man.

(4) The State Department officials have tried to cover up their guilt by:

(a) **concealment and misrepresentation**

In addition to concealing the true facts from the public, State Department officials have even attempted concealment and misrepresentation within the Government. The most striking example of this is

the above mentioned action taken by State Department officials to prevent this Department from obtaining a copy of cable 254 of February 10 (which stopped the obtaining of information concerning the murder of Jews); and the fact that after you had requested a copy of this cable, State Department officials forwarded the cable to us with its most significant part omitted, thus destroying the whole meaning of the cable.

(b) **the giving of false and misleading explanations for their failures to act and their attempts to prevent action.**

The outstanding explanation of a false and misleading nature which the State Department officials have given for their failures to work out programs to rescue Jews, and the attempts to prevent action, are the following:

(i) **The nice sounding but vicious theory that the whole refugee problem must be explored and consideration given working out programs for the relief of all refugees -- thus failing to distinguish between those whose lives are in imminent danger and those whose lives are not in imminent danger.**

(ii) **The argument that various proposals cannot be acted upon promptly by this government but must be submitted to the Executive Committee of the Inter-governmental Committee on Refugees.** This Committee has taken no effective action to
on refugees. This committee has taken no initiative to actually evacuate refugees from enemy territory and it is at least open to doubt whether it has the necessary authority to deal with the matter.
A striking example is the argument of the State Department officials that the proposed financial arrangements might benefit the enemy. It is of course not surprising that the same State Department officials who usually argue that economic warfare considerations are not important should in this particular case attempt to rely on economic warfare considerations to kill the proposed program.

In this particular case, the State Department officials attempted to argue that the relief plan might benefit the enemy by facilitating the acquisition of funds by the enemy. In addition to the fact that this contention had no merit whatsoever by virtue of the conditions under which the local funds were to be acquired, it is significant that this consideration had not been regarded as controlling in the past by the State Department officials, even where no such conditions had been imposed.

Thus, in cases involving the purchase, by branches of United States concerns in Switzerland, of substantial amounts of material in enemy territory, State Department officials have argued that in view of the generous credit supplied by the Swiss to the Germans "transactions of this type cannot be regarded as actually increasing the enemy's purchasing power in Switzerland which is already believed to beat a maximum". It is only when these State Department officials really desire to prevent a transaction that they advance economic warfare considerations as a bar.

(c) the issuance of false and misleading statements concerning the "action" which they have taken to date.

It is unnecessary to go beyond Long's testimony to find many examples of misstatements. His general pious remarks concern-
ing what this Government has done for the Jews of Europe; his statement concerning the powers and functions of the Intergovernmental Committee on Refugees; his reference to the "screening process" set up to insure wartime security, etc., have already been publicly criticized as misrepresentations.

A statement which is typical of the way Long twists facts is his remarks concerning the plan of a Jewish agency to send money to Switzerland to be used through the International Red Cross to buy food to take care of Jews in parts of Czechoslovakia and Poland. Long indicates that the Jewish agency requested that the money be sent through the instrumentality of the Intergovernmental Committee. I am informed that the Jewish agency wished to send the money immediately to the International Red Cross and it was Long who took the position that the matter would have to go through the Intergovernmental Committee, thereby delaying the matter indefinitely. Long speaks of an application having been filed with the Treasury to send some of this money and that the State Department was supporting this application to the Treasury. The facts are that no application has ever been filed with the Treasury and the State Department has at no time indicated to the Treasury that it would support any such application.

The most patent instance of a false and misleading statement is that part of Breckinridge Long's testimony before the Committee on Foreign Affairs of the House (November 26, 1943) relating to the admittance of refugees into this country. Thus, he stated:

"* * * We have taken into this country since the beginning of the Hitler regime and the persecution of the Jews, until today approximately 580,000 refugees. The whole thing has been under the quota, during the period of 10 years -- all under the quota -- except the generous gesture we made with visitors' and transit visas during an awful period."

Congressman Emanuel Celler in commenting upon Long's statement in the House on December 20, 1943, stated:

"* * * In the first place these 580,000 refugees were in the main ordinary quota immigrants coming in from all countries. The majority were not Jews. His statement drips with sympathy for the persecuted Jews, but the tears he sheds are crocodile. I would like to ask him how many Jews were admitted during the last 3 years in comparison with the number seeking entrance to preserve life and
One gets the impression from Long's statement that the United States has gone out of its way to help refugees fleeing death at the hands of the Nazis. I deny this. On the contrary, the State Department has turned its back on the time-honored principle of granting havens to refugees. The tempest-tossed get little comfort from men like Breckinridge Long. * * *

Long says that the door to the oppressed is open but that it has been carefully screened.' What he should have said is 'barlocked and bolted.' By the act of 1924, we are permitted to admit approximately 150,000 immigrants each year. During the last fiscal year only 25,725 came as immigrants. Of these only 4,705 were Jews fleeing Nazi persecution.

* * *

"If men of the temperament and philosophy of Long continue in control of immigration administration, we may as well take down that plaque from the Statue of Liberty and black out the 'lamp beside the golden door.'"